



# Open Technology Institute at 15

IMPACT REPORT

**SEPTEMBER 2025** 

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# **Celebrating 15 Years of Impact**

#### A Letter from the Head of OTI

Dear Friends and Colleagues,

Since its founding in 2009, the Open Technology Institute (OTI) has worked to ensure that technology serves the public interest and defends the core values of an open, secure, and accessible internet. As we mark OTI's 15th anniversary, I am proud to reflect on how far we've come and our commitment to confronting the road ahead.

At a time when digital technologies impact nearly every aspect of our lives, OTI continues to champion the policies, practices, and tools that uphold equitable access, transparency, and the fundamental rights of a democracy. Over the years, we've fought for strong net neutrality rules, expanded affordable broadband access, defended encryption, challenged surveillance overreach, and pushed for robust consumer protections. Through it all, OTI has remained dedicated to ensuring that technology serves every individual and community equitably.

Today, OTI's work is more urgent than ever. From emerging technologies like artificial intelligence and quantum computing to balancing responsible data use with the fundamental right to privacy, we are confronting new challenges that demand bold ideas and principled actions. We are proud of OTI's legacy and how it has supported and incubated the work of so many over the years who have shaped tech and telecom regulation and governance; advanced new technologies and new ways of thinking about the challenges associated with them; and filled knowledge and research gaps for users, advocates, policymakers, and many other stakeholders. But as we celebrate this milestone, we are clear-eyed about the need to adjust our trajectory as new forces shape our digital landscape. To guarantee equitable access to technology and its benefits, we must meet this moment with renewed purpose and a clear vision of the future we want to see.

As we look ahead, we are committed to making the next chapter of OTI as impactful and visionary as the last 15 years. Alongside communities, technologists, policymakers, and advocates, we will continue to shape a future in which technology supports equity, transparency, and human dignity.



With gratitude and determination,

#### Lilian Coral

Head of the Open Technology Institute
Vice President, New America's Technology and Democracy programs

## **Our Mission**

OTI works at the intersection of technology and policy to ensure that every community has equitable access to digital technology and its benefits. We've stayed true to this mission throughout our history, promoting universal access to technology—particularly the internet—while advancing the right to user privacy and confronting the social harms caused by disruptive digital systems.

The "open" in our name refers to hardware and software with characteristics that promote equitable access, experimentation, and adaptation. These include the ability for communities and individuals to use and benefit from open-source software as well as individuals having means of communication that are free from censorship and embrace freedom of expression. We promote the principles of a "free and open" internet—where users decide where they go and what they do online, unfettered by corporate gatekeepers.

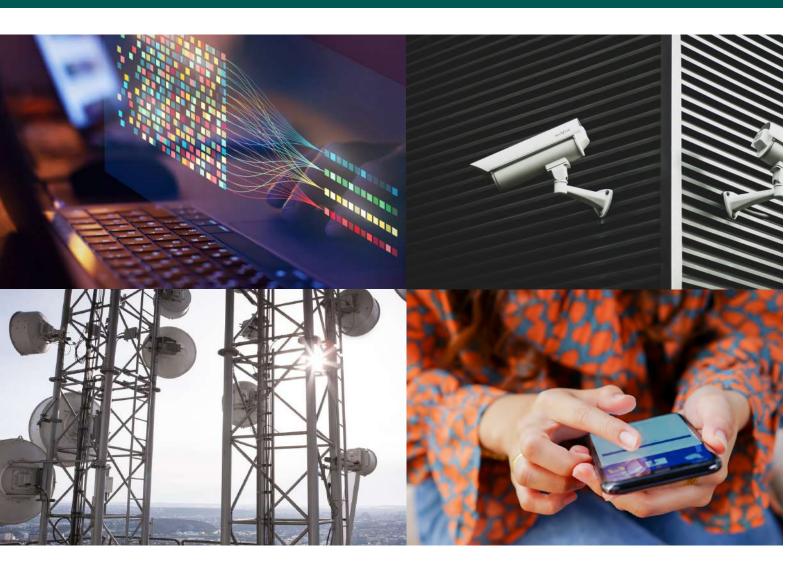
But merely expanding equitable access to technology is not enough. Truly unlocking the opportunities of digital technology for every community means confronting the social harms caused by disruptive new tech. We want to keep users and their data safe—from unwanted intrusion, unwarranted surveillance, corporate exploitation, and other online and offline threats that manifest in the digital world. Data must be collected and shared responsibly so that all Americans can flourish while their privacy is protected.



# **Our Story**

#### Where We Started

OTI's story began in 2009 with a focus on developing and supporting hands-on community-based connectivity projects to empower those communities and support their development. Our team, led at the time by OTI founder and public interest advocate Sascha Meinrath, was composed primarily of technologists with experience developing networking firmware and other software, as well as staff who engaged with users and practitioners in the field. At the same time, we began to develop our policy acumen by focusing on regulatory reform at the Federal Communications Commission around internet access and related issues.



#### How We've Grown

Until 2014, OTI focused on internet access; affordability; adoption, particularly for marginalized or underserved communities; and the ability for users and communities to build and maintain their own connectivity needs.

Meinrath was succeeded as director in 2014 by Alan Davidson and later Kevin Bankston, whose tenures reflected a desire to grow OTI's footprint and depth of focus in policymaking while staying true to its tech-oriented roots. Bankston's deep expertise in federal surveillance and free expression coincided with Edward Snowden's revelations on the mass surveillance of Americans by the NSA, which spearheaded an expansion of OTI's work to respond to these incursions.

In the years since 2014, OTI's work transitioned from hands-on software development and direct engagement with community networks to policy development and direct advocacy. Both the public interest community and policymakers began recognizing OTI as an effective advocate, as we were able to successfully convene coalitions to strengthen policy advocacy campaigns. The makeup of our team empowered this success: Our positions and policies were informed by the deep technical knowledge of skilled technologists, who worked in tandem with staff members who had a background in policy. With this combination of talent, we could constructively serve as trusted, principled translators between government, researchers, public interest groups, technologists, and corporations. As the public conversation about technology and its impacts widened and grew more nuanced, OTI's scope of work grew to encompass the breadth of that conversation. Sarah Morris, the first counsel to join OTI in 2011, continued to strike this balance between policy advocacy and technical expertise when succeeding Bankston as director in 2019.

#### Where We Are Now

Even as OTI has evolved over the years, our core principles have remained constant: Individuals and communities know their own needs best; the equitable benefits of digital technology depend on universal access; and tech governance should stem from the premise that privacy and freedom of expression are fundamental human rights that should be protected. Today, we continue to engage with Congressional members and staff, regulatory policymakers, companies, and other public interest organizations to promote tech policy recommendations that protect people and foster an open and secure internet.

OTI's efforts have always been and continue to be reinforced and amplified by New America's considerable media footprint and our relationships with colleagues across programs. Over the past few years, we have been a part of New America's Technology and Democracy programs, whose collective work fosters a sustainable digital future that advances equitable opportunity, innovation, fundamental rights, and participatory governance—where democracy, human rights, and the planet flourish. From developing solutions for next-generation digital public infrastructure to elevating the Global South's influence in AI governance, these tech-centered programs pursue practical solutions to the pressing challenges and opportunities of innovation.



# **OTI in Action**

#### A History of Impact

#### 2012-2020

Produced periodic **Cost of Connectivity** reports and grew the profile of this research in direct conversations with policymakers, resulting in recognition from President Obama and President Biden, who both made investments in expanding affordable internet access in response to growing agreement that U.S. broadband infrastructure is inadequate.



<u>)</u> 2013 ——

**2014** 

Spearheaded a nuanced vision of meaningful

broadband adoption as a partner in Broadband

Technology Opportunity Program projects in

**Philadelphia** and Detroit. This vision looks

subscribers or the availability of broadband

service in a given area, but also reflects factors

such as the degree to which broadband access

is relevant to users' daily lives, the amount of

support users receive in understanding and

utilizing the technology, and the quality of

service that users ultimately experience as

President Biden's 2021 infrastructure bill.

part of that access. These concepts have since

gained such traction that they were included in

not merely at the numbers of broadband

2015

Building on an ongoing collaboration with the

Detroit Community Technology Projects, formed

the Community Technology Partnership, which

provided **SEED grants** to support the building

infrastructure as a means to increase community

self-reliance and strengthen community media.

organizations in Belarus, the Democratic Republic

of Congo, Argentina, Namibia, Nicaragua, Timor

of community-controlled communication

These grants were awarded to civil society

-Leste, Nigeria, India, Myanmar, and Brazil.

Recipients included community radio stations,

youth media groups, community development

organizations, art and tech collectives, health

cooperatives, and schools.

#### 2011-2014

O 2011

Developed and released **Commotion**, a wireless mesh technology application and the resources for communities to utilize that technology, which was subsequently used in deployments in Red Hook, Brooklyn; at the Allied Media Conference in Detroit; in Dharamshala, India; and many other places. In addition, OTI released the first round of its Commotion Construction Kit, a "do-it-ourselves" guide for building wireless communications infrastructure. This work represented important movement toward the goal of developing a usable, accessible technology that also supports community-driven deployments.



#### 2013

Co-developed the **Digital Stewards**concept with Detroit-based Allied Media
Projects after years of community technology
collaborations, applying it initially to the
deployment of mesh wireless networks.
Digital stewardship is a principled approach
to community technology that emphasizes
self-governance and sustainability. Digital
stewards grow and maintain the technology
their local communities need to foster
healthy relationships and increase access to
information, which keeps technical knowledge
in the community and ensures that the
technology serves the community's needs
(rather than the reverse).

#### 2015

Played a key role in drafting the FCC's 2015 Open Internet Order that codified net neutrality in federal regulations and forced internet service providers to treat all traffic equally.

#### 2015

Open ITP hosted a week-long festival-style event, bringing together the international circumvention technology community and its users and supporters in Valencia, Spain.



#### 2015-2025

Ranking Digital Rights produced the first of its seven "gold-standard" corporate accountability indices that assess how the policies and practices of tech and telecommunications companies affect human rights.

2015

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#### 2016, 2021

Developed the signature "**broadband nutrition label**" proposal to create greater price transparency for internet service in 2009, which was adopted by the FCC in 2016, abandoned by the Trump administration, and became law under President Biden in 2021.

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#### 2017-2025

Sued to reinstate the 2015 Open Internet Order after the Trump Administration rescinded it, **briefing** the case in 2018 and **arguing** it before the D.C. Circuit in 2019. The court's **decision** didn't restore net neutrality, but it did reinforce the right of states to issue their own net neutrality regulations and highlighted the public safety implications of the lack of net neutrality (something OTI pushed hard for). In 2024, after the FCC again **voted** to reclassify the internet as a Title II service, OTI **defended** it in the Sixth Circuit as intervenors, which **ruled** in early 2025 to strike down the most recent order.

#### 2020

Proposed reforms to federal surveillance law, including the highly invasive Section 215 of the Patriot Act. Engaged with congressional committees to draft a reform bill, which ultimately led to the **successful passage of various reforms** in the House and Senate and a lapse of Section 215 authorities in early March 2020.

#### 2021

Led a broad coalition of civil rights, civil liberties, and technology organizations in publishing a statement of Civil Rights Concerns Regarding Law Enforcement Use of Face Recognition Technology, which resulted in the reintroduction in Congress of legislation to place a moratorium on government use of facial recognition as well as a House Judiciary Committee hearing exploring the harm of facial recognition technology.

#### 2023

Wireless Future played a major role in shaping the Biden administration's National Spectrum Strategy to emphasize more open and equitable wireless connectivity policies.

#### 2016

Integrated a Measurement Lab <u>internet speed</u>
<u>test functionality</u> into Google's search results to
drive more open internet performance data into the
largest such collection of verifiable measurements
of global network performance.



#### 2016-2025

TechCongress sent the first two of 122 fellows to Congress to serve as technology policy advisors to Members of Congress in order to bridge the divide of knowledge and experience between politics and tech for better outcomes for both.

#### 2018, 2022

Worked in coalition to develop the **Santa Clara Principles**—a set of standards for online platforms to improve transparency and accountability around their content moderation efforts. The Principles have been widely influential in the tech policy community and were **updated** in 2022. At the same time, OTI regularly engaged directly with internet platforms around their content moderation efforts and produced accompanying research demonstrating what more these services could do to increase transparency and accountability. Our work helped directly shift the perception of "transparency reporting" among platforms, drastically improve the kind of disclosures companies make around their policies, and make such disclosures a standard practice.

#### 2020

Wrote and published a **white paper with the Harvard Safra Center for Ethics** related to
emerging digital contact tracing systems and how to
mitigate equity, privacy, and civil liberties concerns
with rapidly developing public health technology.

#### 2020-2022

Instrumental in pushing the FCC to create the temporary **Emergency Broadband Benefit** in the wake of the COVID-19 pandemic and its successor, the Affordable Connectivity Program, which provided a model for how to craft and manage a successful federal broadband subsidy program. The **Affordable Connectivity Program** was part of the 2021 Infrastructure Investment and Jobs Act, which also dedicated \$42 billion to state broadband deployment grants for unserved and underserved communities across America, a historic investment long sought by OTI.

#### 2022-2023

Wireless Future and the

Airwaves for Equity coalition
led efforts to advance the creation
of a digital equity foundation
funded by government auctions
of the public airwaves, or
"spectrum," to create a longterm, sustainable, private,
nonprofit foundation dedicated
to promoting digital equity
and inclusion nationwide. The
Digital Equity Foundation Act
was introduced in the House and
Senate in 2022 and 2023.

#### **APRIL 2024**

In response to youth online safety legislative debates, began to bridge the gap between policymakers' intentions and responsible technical implementations through analysis on **age verification**, which was heavily cited in multiple amicus briefs to the U.S. Supreme Court in Free Speech Coalition v. Paxton and by Australia's eSafety Commission.

#### JULY-NOVEMBER 2024

**Advanced** the principle of openness in AI models as key to ensuring the tech serves democratic values and the public interest. The National Telecommunications and Information Administration's July 2024 report included OTI's recommendations and reflected OTI's analysis, which emphasized the importance of open models to innovation, competition, community benefits, cybersecurity, and national security.

#### **OCTOBER 2024**

Proposed a groundbreaking systematic framework for adequately valuing privacy and accounting for the costs and benefits of data use.

**2024** 

**2025** 

#### **MAY 2024**

Celebrated the **public debut**—after 15 years of advocacy—of broadband nutrition labels, which help people understand how much their internet service costs so they can meaningfully compare price and service quality.

#### **MAY 2024**

**Testified in the Senate** on the importance of stronger data minimization and data security standards (including in comprehensive federal privacy legislation) to safeguard American consumers.

#### **NOVEMBER 2024**

Proposed a national digital skills **framework** to define and measure the success of U.S. efforts to increase digital adoption.

#### **NOVEMBER 2024**

Wireless Future proposed **expanding** indoor-only use of military and **other federal spectrum** to expand the benefits of intensive spectrum sharing/ connectivity, which the Departments of Commerce and Defense have been testing.

#### Our Recent Work

In 2025, OTI has been working to achieve three key objectives:



#### To protect data privacy of all Americans and ensure their data is responsibly collected and used.

We have been unlocking and demonstrating ways to use data that align with democratic principles, foster innovation, and strengthen public trust. In order to encourage good data sharing, we published a report providing guidance to policymakers, technologists, and data professionals seeking to implement privacypreserving solutions in government data systems. In response to the challenges raised by the spread of age verification mandates across the country and the Supreme Court's recent decision to allow age verification for online adult content, we produced a brief that explores a path toward implementation that protects a person's privacy and data security through zero-knowledge proofs.

We have also been sounding the alarm on government surveillance and other misuses of data that disproportionately impact vulnerable groups. In order to raise broader awareness and a more concrete understanding of how DOGE is putting millions of Americans' personal data at risk, we developed an interactive tool that anyone can use to discover how much of their own data DOGE has acquired. Additionally, we have urged civil society, industry, and policymakers to hold DHS accountable for its problematic surveillance of Americans and protect the rights and privacy of people nationwide.



#### To ensure technologies with powerful impacts on society—such as artificial intelligence—serve democratic values and the public interest.

We have made the broader case that the continued importance of fairness and accountability in the AI ecosystem is essential and have encouraged continued commitments to the values of accountability, innovation, competition, and security. We have engaged with congressional staffers, with policymakers via comments on this administration's AI Action Plan, and with academics supporting highquality data sets and open ecosystems. Throughout our work, OTI has persistently focused attention on governmental and corporate applications of AI that disproportionately harm vulnerable populations.



#### To promote universal access to digital technologies and their benefits for all Americans.

To close the digital divide and ensure Americans have access to the technology and skills they need to fully participate in society and benefit from technology, we have been advocating for universal affordable broadband access with an emphasis on both preserving the Universal Service Fund and regrounding it in the intended principle of universal service. We have also been developing policy recommendations to enable the use of low-earth orbit satellites as one of the solutions for the digital divide as well as developing and advancing a harmonized, interoperable vision for a seamless continuum of connectivity options that are fast, affordable, and broadly available.

# Looking Forward

As democratic societies grow increasingly divided and authoritarian, we need to recommit to and reinvigorate an approach to technological governance rooted in human rights and a public-interest ethos that promotes fundamentally democratic values like transparency, competition, privacy, and free expression.

In a highly constrained policy environment, OTI will focus in the coming years on building the **future internet we need** by advancing five interrelated tracks: 1

# Openness as a Guiding Democratic Principle for Al and the Internet

OTI will continue to advance the concept of openness as a guiding principle for the public internet, the AI model ecosystem, and shared public data more generally. OTI's work will continue to advocate for openness's varied benefits to transparency and accountability, innovation, research, competition, security, and communities' ability to tailor tools (like AI models) to define their own solutions. OTI also will partner with others to build capacity for openness to thrive, whether via compute resources, shared training data sets, technologies that break down black box algorithms, or protocols and standards that promote interoperability across the AI and broader internet ecosystems.

2

# Pursuing Both Privacy and Pro-Social Data Use

Through research and advocacy, OTI will promote strong protections for —and an incentive structure that encourages—privacy and responsible data use. We will continue not only to advocate for elusive comprehensive federal legislation, but also to seek to strengthen privacy through other avenues. These avenues include the development of a method for valuing privacy and assessing the costs and benefits of data use; promoting adoption of privacyenhancing technologies; and pursuing targeted partnerships with organizations (e.g., immigrant rights, reproductive rights, and LGBTQ rights groups) for whom OTI's policy and technical expertise can help better protect the most vulnerable communities.

3

# Reshaping an Internet Where All Communities Can Thrive

This work would explore in an open-minded, empirically rigorous way what it would take to advance policies that promote online safety from rights-respecting and social-emotional perspectives. We would connect empirical research from subject matter experts to the policy world to identify the right interventions for vulnerable populations, including children, women, and immigrants. This work will build on our research on age verification and rights-respecting approaches to digital identity as well as on empirical analysis we have begun on youth wellbeing online.

4

# Internet Infrastructure Governance Matters, Too

OTI will articulate a coherent vision for governing the internet's infrastructure layers as well as with its application and social layers. We can't build the future internet we want by focusing solely on the applications and social interactions at the very top of the stack. We need to look at the whole picture—including players like ISPs, content delivery networks, DDOS service providers, and more—and identify levers for reform via technical standards, laws and regulations, and market forces.

5

12

# Seamless, High-Quality Connectivity for the Future

In order to remain globally competitive and deliver the benefits of digital technologies to communities all across the nation, the United States needs an ambitious vision for connectivity and a practical plan for action. OTI will identify gaps in understanding and action that must be addressed to improve Americans' access to and use of high-quality, ubiquitous, and affordable broadband internet.

By centering technology around the needs and rights of people and communities—through digital equity, principles-based governance, and innovation that serves the public interest—OTI works toward a world where everyone can access and share the benefits of open and secure technologies.

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#### **OUR SUPPORTERS**

Thank you to everyone who has supported OTI and its programs and projects over the years!

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William and Flora Hewlett Foundation

Yoti

#### **OUR PEOPLE**

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